

CHAPTER – XIII

General Economic Services

13.1 State Planning Commission

The primary objective of the State Planning Commission is to prepare the Five Year Plans and annual plans of Government of Madhya Pradesh. State Planning Commission is providing support and direction for preparation of District Plan and allocate plan ceiling of the districts through consultative process. Commission is working with multilateral agencies to build capacity at district level and below to prepare bottom- up plans. In addition to this, the commission is also monitoring sanctioning of the projects to be implemented under the State Government costing more than Rs. 250 lakh.

2.0 Performance of Annual Plan 2008-09

An outlay of Rs. Rs. 10601.43 lakh for Annual Plan 2008-09 was approved and expenditure incurred during the year was Rs. 8203.66 lakh.

3.0 Review of Annual Plan 2009-10

An outlay of Rs. 10805.48 lakh was approved for Annual Plan 2009-10. The budgeted outlay granted for the year was Rs.9922.00 lakh against which an expenditure of Rs.2756.40 lakh has been incurred till October 2009. It is anticipated that financial targets will be achieved by the end of the year.

4.0 Annual Plan 2010-11

An outlay of Rs. 12272.19 lakh has been proposed for Annual Plan 2010-11. Of which Rs. 2763.16 lakh and Rs 4848.69 lakh have been earmarked for tribal sub plan and SC sub plan respectively. The proposed allocation for different schemes is as follow:

Table 13.1.1

(Rs. in Lakh)

S. No.	Major Heads	Outlay
1	Strengthening of State Planning Commission	100.00
2	Navachar (Support to Innovations)	200.00
3	Strengthening Decentralized Planning	1300.00
4	Pool Fund	8772.19
	Total	10372.19

Major scheme implemented are as Follows:-

Support to Innovations:

In Madhya Pradesh huge amount of funds are spent on developmental activities. Many times there is a scope for introducing innovative methods in the implementation of the schemes at ground level. By doing so it not only enhances the operational efficiency of the resources but also leads to improvement in delivery of service to the

target groups. At present in the state there is hardly any mechanism to encourage implementation of such innovative ideas.

Decentralized Planning:

Eleventh five year plan envisages Decentralized District Planning as important mechanism for improved development outcomes. As per guidelines issued by Planning Commission, District Plan shall be prepared through bottom-up approach from grass root level i.e. rural plan proposals to be prepared by PRIs and Urban Plan proposals by Urban Local Bodies.

Madhya Pradesh State Planning Commission has issued guidelines for preparation of decentralized district plan covering all critical processes and activities in detail. State Planning Commission will provide support and direction for preparation of District Plan and allocate plan ceiling of the districts.

There are number of issues in decentralized planning, which need to be addressed to realize the actual dream of bottom up planning in the district. One of the important issues is Capacity Building at various levels. Regarding this aspect, MP State Planning Commission is working with multilateral agencies to build capacity at district level and below to prepare bottom- up plans.

Poverty Monitoring and Policy Support Unit:

PMPSU has been established as a registered society under the administrative control of the State Planning Commission. Administrative and financial decisions, including approving the Unit's work plan, are being taken by a Governing Board, headed by the Vice-Chairman of the Planning Commission and with representation from other departments, civil society, academic / research organisations and Panchayati Raj Institutions. The Unit is headed by the Member-Secretary, Planning Commission, who is being supported by Team Leader and subject experts in development economics, social development, M&E, and statistics and survey methods. The objectives of the unit are:

- ❖ To help departments design and review policies and projects.
- ❖ To support capacity building within the Planning Department's Directorate of Economics and Statistics (DES) for better collection and analysis of poverty-related data.
- ❖ To produce periodic, comprehensive poverty and social monitoring reports drawing on data and analyses from the DES, the Departments of Rural Development and Urban Administration & Development, civil society organisations, and academic and research institutions.
- ❖ To undertake or commission specialised research on issues relating to state level poverty, inequality, gender and social exclusion, to share within and outside Government to help devise better policies and programmes.
- ❖ **Strengthening Monitoring and Evaluation**
 - To strengthen GoMP systems and capacity for monitoring and evaluating projects and policies in the Planning Board (which, with the DES, comprises the Planning Department) and in selected other departments.
 - To design key performance indicators, and systems for data collection (both quantitative and qualitative), analysis and dissemination.
 - To provide disaggregated data on key poverty and human development indices and to help improve planning at district level.

- Stronger M&E systems will facilitate departmental reporting against MTEF performance targets and strengthen Government decision-making when prioritizing resources.

❖ **Studies and working papers prepared:**

List of completed studies:

- Assessment of DAUP scheme
- Impact Assessment of Agricultural interventions on tribal areas of MP
- Functioning of Check Dams in MP
- Assessment of school girl child enrolment and retention in rural areas of MP

Working paper:

- Report on Socio-Economic Disparities in Madhya Pradesh based on State sample of NSS 61st round, 2004-05.
- Status of Rural Electrification in Madhya Pradesh based 2001 census data and present position.
- Estimation of district wise poverty based on Central and State sample of NSS 61st round, 2004-05.
- Planning Atlas of Madhya Pradesh

❖ **Implementation of Decentralized Planning:**

In Madhya Pradesh, Decentralized Planning process has been launched under the guidance of PMPSU. The process has been initiated in five districts namely Satna, Mandla, Chattarpur, Khandwa and Rajgarh. For these district, plans for 2010-11 is prepared through decentralized planning process as per guideline prepared by PMPSU for the process.

13.2 Statistics

Statistical data plays a great role in planning process. Prime responsibility of scientific collection, compilation, dissemination, analysis and interpretation of statistical data lies with Directorate of Economics and Statistics. In this regard, state government has made Directorate of Economics and Statistics as Nodal Agency, This Nodal Agency will be responsible for all statistics related to various sectors/ departments of the state. Conducting of surveys on different topics i.e. Census of government employees, Economic Census, Estimation of State Domestic Product (State Income), District Domestic Product (District Income), registration of births and deaths, collection, compilation, tabulation and dissemination of various official statistics and publication of reports is also part of Directorate's main activities.

In addition, the directorate is also implementing, monitoring and supervising the scheme "MLA's Area Development Scheme". Under the scheme every MLA can recommend small works not exceeding a total cost of Rupee Seventy Seven lakh in a financial year to District Collector. The scheme is being implemented under the supervision of Directorate Economic and Statistics as in case of M.P's Area Development Scheme (MPLADS).

The registration of births and deaths under the provision of R.B.D. (Registration of Birth and Death) Act.1969 and state rules framed accordingly and are being implemented in the state. Following schemes are being implemented on ongoing basis by Directorate:-

1. Effective implementation of (Registration of Birth and Death) Act.1969
2. Training of statistical personnel.
3. Strengthening of divisional and district statistical machinery.
4. Strengthening of vital statistics division
5. Strengthening of Information Technology and National Sample Survey Division
6. Computer services

2.0 Performance of Annual Plan 2008-09

An outlay of Rs. 18582.00 lakh for Annual Plan 2008-09 was approved against which an expenditure of Rs. 18546.54 lakh was incurred. Thus utilization during the year stood at 99.81 percent.

3.0 Review of Annual Plan 2009-10

An outlay of Rs. 20851.00 lakh was proposed for Annual Plan 2009-10 against which an expenditure of Rs.2698.53 lakh has been incurred till 31st October 2009.

4.0 Annual Plan 2010-11

An outlay of Rs. 36494.00 lakh has been proposed for Annual Plan 2010-11. Of which Rs. 22955.95, Rs. 7803.58 lakh and Rs. 5734.47 lakh has been proposed for Normal, Tribal Sub Plan and SC Sub Plan respectively.

The completion of physical targets envisaged in the Eleventh Plan will be the guiding parameters for the plan year 2009-10. The proposed outlay for the plan year 2010-11 is increased due to transfer of Regional Development Authorities from State Planning Commission to Directorate Economic & Statistics. These authorities are Bundelkhand Development Authority, Mahakoshal Development Authority and Vindhaya

Development Authority. In addition, implementation of Jan Bhagidari Scheme has been entrusted to Directorate of Economic and Statistics, An outlay of Rs. 9609.50 lakh for the year 2010-11 has been proposed for Jan Bhagidari Scheme .The proposed outlay for the plan year 2010-11 for Directorate is shown below:

Table 13.2.1: Proposed Outlay for Annual Plan 2010-11

S. No.	Major Heads	Outlay
1	Training Programme of Statistical Personnel	2.00
2	Effective implementation of Registration of Birth and Death Act 1969	100.00
3	Strengthening of District Statistical Machinery	15.00
4	Strengthening of the Vital Statistical Machinery	250.00
5	Information Technology including National Sample Survey	10.00
6	M.L.A's Local Area Development Programme	17,787.00
7	Jan Bhagidari Schemes	9,609.50
8	Jan Abhiyan Parishad	2,626.50
9	Bundelkhand Development Authority	500.00
10	Vindhaya Development Authority	300.00
11	Mahakoshal Development Authority	300.00
	Total	31,500.00

Vikas Pradhikaran (Development Authority):

Bundelkhand, Mahakoshal and Vindhya regions of the state are most backward as compared to the other regions of the state. With the objective to decrease regional disparities through development activities in the region and overall development of the districts of these regions, the Government of Madhya Pradesh has decided to set up a Vikas Pradhikaran for each region.

MLA's Area Development Scheme:

Under the MLA's Area Development Schemes every MLA can recommend to the District Collector, small works not exceeding a total cost of Rs. 77.00 Lakh in the course of one financial year. The scheme is being implemented under the overall supervision Directorate Economics and Statistics through District Planning Officer at district level.

Jan Abhiyan Parishad:

Jan Abhiyan Parishad is established to strengthen and promote NGO's activities in the state, In addition, Jan Abhiyan Parishad has to provide technical guidance to NGO's on various aspects.

Jan Bhagidari Yojana:

Under this scheme, the small development works in the districts are carried out with 50% share of funds from the state under normal plan and 75% share of funds from the state in scheduled areas respectively. The remaining share of 50% and 25% is to be contributed by beneficiaries in non scheduled areas and scheduled areas respectively.

13.3 Tourism

Madhya Pradesh is known for its rich heritage, legendary pilgrim centers, breathtaking scenic beauty and unparalleled wildlife makes it truly unique.

There are 382 tourist sites, including world heritages of Sanchi, Bhimbethaka, Khujraho, National Park Kanha, Banhavgarh etc., in Madhya Pradesh. Out of these, 18 major centers which attract a large number of domestic and foreign tourists have been short listed for comprehensive development. The State Tourism Development Corporation has the onerous task of developing basic tourist infrastructure at all the major centers of tourist interest in the state and of providing quality services to the tourists visiting its unique destinations.

Tourism is a priority sector with the Government of Madhya Pradesh. A dynamic mechanism is being put in place to remove all bottlenecks. The road network in the state is under a massive up gradation and all roads linking major tourist centers have been taken up for up gradation. The private sector is being encouraged to invest in tourism sector for its development.

2.0 Performance of Annual Plan 2008-09

- 2.1 An outlay of Rs. 3220.00 lakh for Annual Plan 2008-09 has been approved against which an expenditure of Rs. 5729.27 lakh was incurred.
- 2.2 During the year 15 Tourist centres were established, one travel circuit was developed. 13 festivals were organized.

3.0 Review of Annual Plan 2009-10.

- 3.1 An outlay of Rs. 3276.00 lakh approved for Annual Plan 2009-10 and anticipated expenditure is Rs.3276.00 lakhs.
- 3.2 Physical targets and anticipated achievement during 2009-10.

Table No. 13.3.1

S.No.	Name of Scheme	Unit	Physical targets	Anticipated achievement
1.	Tourist centres	Nos.	09	10
2.	State share for central scheme – Yatrikas	No.of centres	10	10
3.	Development of Travel Circuits	No. of circuits	02	02
4.	Youth & Adventure Tourism	No.	02	02
5.	Festival	No. of festival programmes	14	14

4.0 Annual Plan 2010-11

4.1 An outlay of Rs. 2500.00 lakh has been proposed for Annual Plan 2010-11. Plan allocation under some important schemes for Annual Plan 2010-11 is as given below:-

- (i) An amount of Rs. 9.00 lakh has been provided to impart training to guides at important tourist centres.
- (ii) During the year 2010-11 an amount of Rs.850.00 lakh has been proposed for publicity.
- (iii) An amount of Rs. 440.00 lakh has been proposed to tourist circuits.
- (iv) For Annual Plan 2010-11, an amount of Rs. 55.50 lakh has been provided for development of tourists circuits at every district.
- (v) Rs. 50.00 lakh is proposed for service charges land disinvestment to process managers.

4.2 Proposed physical targets for Annual Plan 2010-11 is as below :-

Table 13.3.2

S.No.	Name of Schmes	Unit	Proposed Targets
1	Tourist Centres	No.	6
2.	State Share for Central scheme/Yatrikas	No. of schemes	8
3.	Development of Travel circuits	No. of circuits	2
4.	Youth & adventure Tourism	No.	2
5.	Training Programme	No. of programame	1
6.	Festival	No. of programme	10

4.3 The activities of the department like, publicity and promotion, fair and festivals, development of tourist circuits of MPSTDC Units in the State will be performed during 2010-11 in accordance with objectives spelled in the 11th Five Year Plan document which are as under:

- Increase in employment generation.
- Promote and market destination within and outside India.
- Develop basic infrastructure at lesser known tourist locations.
- Develop eco-friendly and sustainable tourism facilities.
- Develop and promote eco and adventure tourism and
- Convert old palaces in to heritage hotels under the public private partnership scheme.

During the plan period the state will participate in the National and International Travel meet and road show.

13.4 Weights and Measures

The Weights and Measures Department plays an important role in the sphere of consumer's protection. Main functions of the department are to stamp and test the correctness of metric weights and Measures and other related instruments and to enforce the various provisions of Central and State Govt. Act and Rules respectively.

Extension of activities of the department for adequate coverage, wide publicity for the benefit of consumers and shop-keepers, strengthening of department's administration and modernization of equipment and laboratories is being taken up on year to year basis. The training of department's personnel and measure to increase the number of field staff is one of the priority of the department.

2.0 Performance of Annual Plan 2008-09

2.1 An outlay of Rs. 39.40 lakh was approved and Rs.14.35 lakh could be utilized during the year. During 2008-09, 258469 inspections were done against the target of 1,50,000 and this resulted in 15979 prosecution cases. Thus among inspected units, the abiding rate of correct weight and measures was 93.82%.

3.0 Review of Annual Plan 2009-10

3.1 An outlay of Rs.33.00 lakh was approved for Annual Plan 2008-09. The Expected anticipated expenditure during the year will be Rs. 39.40 lakh.

3.2 During 2009-10, Till October 2009, 159301 inspections were carried against the target of 150000. These inspections resulted in 9121 cases of prosecution. This shows that merely 5.72 % of shopkeepers are using incorrect weights and measure equipments.

4.0 Annual Plan 2010-11

4.1 The proposed outlay of Rs.33.00 lakh for Annual Plan 2010-11 has been proposed. This plan outlay will be utilize for the construction of secondary standard and working standard laboratory of Deputy Controller Weight and Measures Jabalpur and purchase of working standards balance for testing.

13.5 School of Good Governance

The School of Good Governance and Policy Analysis is established as a registered society on November 2007. The main activities of the school are as follow:

- In the Global-Local context, to act as ‘Think Tank’ in the field of good governance; to analyse the policies of the government and to assess their impact on the target group.
- To analyse key issues in good governance, identify problems and to suggest solution for them, develop action plans and support implementation of these plans.
- To create a bank of “Best Practices”, methodologies and e-governance programmes and their dissemination
- To provide consultancy services towards improving the prevailing administrative system and suggesting required restructuring.
- To identify those areas for change and reform that will make the positive impact in improving administrative performance and achievement
- To provide institutional mechanisms to local, national and international institutions and stake-holders form people-centric administration
- To provide, technical support and advisory services to local bodies, states, national and international institutions in the areas of programme structuring and implementation, action research, change management and administrative reform.

The School of Good Governance and Policy Analysis has autonomous working set-up. Hon’ble Chief Minister is the Chairman of its Governing Body and Chief Secretary is the Chairman of its Executive Body. In addition, to Directors, programme Coordinators, Project Officers, Research Associates/ fellows and administrative staffs, the services of Experts and Consultants of respective fields are also sought from time to time for achieving its goals.

2.0 Eleventh Five Year Plan 2007-12

The proposed outlay for the Eleventh Five Year Plan 2007-12 is Rs. 4,200.00 lakh.

The proposed physical targets for the Eleventh Five Year Plan 2007-12 are as follows:

- Capacity Building at grass root level and Exchange program for capacity building
- Use of communication technologies and establishment of community radio
- Workshops interface sessions, publication of reports etc.
- International collaboration
- Library and online services

3.0 Performance of Annual Plan 2008-09

An outlay of Rs. 1900.00 lakh including Rs. 1400.00 lakh for Madhyanchal Bhawan at New Delhi, for Annual Plan 2008-09 was approved and has been utilised.

4.0 Review of Annual Plan 2009-10

An outlay of Rs. 1,026.00 lakh was proposed for Annual Plan 2009-10. The completion of physical targets envisaged in the Eleventh Plan will be the guiding parameters for the plan year 2009-10. Infrastructure works are going on to achieve of physical targets as envisaged in the Eleventh Plan and other academic activities are in progress. During 2009-10, an expenditure of Rs. 1026.00 lakh is expected to incurred by end of financial year.

5.0 Annual Plan 2010-11

An outlay of Rs. 1300.00 lakh has been proposed for Annual Plan 2010-11. Out of proposed outlay, Rs. 500.00 lakh and Rs. 200.00 lakh have been earmarked for construction of Madhyanchal Bhawan at New Delhi and Rajya Soochna Ayog building at Bhopal. Remaining Rs. 600.00 lakh is for School of good governance. The completion of physical targets envisaged in the Eleventh Plan will be the guiding parameters for the plan year 2009-10. The Main thrust during 2010-11 will be on establishment of Knowledge and Information Repository and Completion of its Building. The school looks forward to further development of expert services for the cause of Good Governance.

School of Good Governance have accomplished following activities during 2009-10:

1. Training programme for Mantralya's Staff was organized on " काय" in which 876 officers and staff member participated. Especially designed and developed material in booklet form was provided to trainee.
2. A workshop on "Website Quality, Accessibility and Security was organized with technical support from Standardization, Testing and Quality Certification and National Informatics Centre of Ministry of Communication and Information Technology, GoI, Department of Information Technology, GoMP and the Deutsche Gesellschaft for Technische Zusammenarbeit (GTZ) under German Federal Government. Around 200 senior government officials of the rank of Principal Secretaries/ Secretaries participated in the workshop.
3. A National workshop on "Disseminating Information on Good Practices in Public Service Delivery" was organized with the support of Department of Administrative Reform and Public Grievances and Pension, GoI and General Administration Department of GoMP.
4. Under Internship scheme, 20 interns from IIT-Kanpur, IIM-Indore and IIFM-Bhopal were selected and attached to different departments of State Government. During the period of internship, 20 reports have been prepared by these interns.
5. To discuss Priorities of the State, Development Programme, Policies and Strategies a two days session of MANTHAN (Brain Storming Exercise) was organized by the School. The session was attended by all ministers, Chief Secretary, Additional Chief Secretaries, Principal Secretaries, Secretaries, Head of departments, Divisional Commissioners, District collectors and Chief Executive Officers of district panchayats. During the session, deliberations on Infrastructure and Development, Increase in Investment, Making Agriculture profitable, Education and Health, Women Empowerment, Good Governance and Resource Development and Security, Law and Order were carried out.
6. A consultancy service, by undertaking assessment studies, is being extended to different government departments.